#### Population: All Connecticut Residents

Quality of Life Result: A healthy and productive Long Island Sound for Connecticut residents.

#### **Indicator 1: Overall Water Quality**

#### % LIS that is swimable and fishable



#### Story Behind the Baseline

Overall water quality is affected by many factors, including many not controlled by the State of Connecticut. Water quality particularly in Western LIS continues to be problematic. Water quality can be improved by sustaining and enhancing current CT DEP efforts and through an array of partnerships with EPA, environmental protection agencies in other states (especially New York, but also throughout the watershed), and other environmental groups.

## **Indicator 2: Water Quality**

Square Miles of LIS with Unacceptable Hypoxia Levels



#### Story Behind the Baseline

Hypoxia is low dissolved oxygen content. Of primary concern is the reduction in nitrogen load, which comes from sewage treatment plants, non-point, storm water runoff, and atmospheric sources. While the trend shows steady improvement, the speed and extent of reduction in hypoxia could be improved. Turning the curve requires reducing all of these sources through the upgrade of treatment plants, point sources, raising public awareness, and working to identify and reduce other contributing sources of nitrogen.

## **Indicator 3: Water Quality**

Number of Beach Closings



## Story Behind the Baseline

Bathing beaches are closed when either 1) the results of water quality monitoring exceed an established safe level; or 2) an administrative closure shuts down a beach after significant rainfall events because of combined sewer overflows. The trendline has shown recent spikes in the number of beach closures although this is heavily impacted by weather from year to year. Turning the curve necessarily involves reduction in bacterial contamination through the application of technology and the elimination of combined sewer overflow systems.

#### **Indicator 4: Living Resources**

Finfish Biomass



#### Story Behind the Baseline

Finfish biomass is one good indicator of the health of living resources in the sound. The trendline, which can be impacted by migratory fish patterns, has been steady.

#### **Indicator 5: Habitat Restoration**

Acres of Eel grass beds

E 2000 ජූ 1800	Eelgrass Acreage, 2002 and 20	1904
400 - 400 -	2002 2006 1273 1122 459 459 15-29	
	CT - LIS NY - LIS FIS Location	Total

#### Story Behind the Baseline

Increases in eelgrass acreage is one good indicator of habitat restoration. While eelgrass acreage has increased in some areas, other areas have shown little progress. Further reducing nitrogen load will have a positive impact on this indicator. Newer data for 2006 will help establish a trend for eelgrass.

Turning the Curves: What do you propose to do over the next two years and why?

• Revise the CT-NY Long Island Sound Total Maximum Daily Load Analysis to update nitrogen reduction targets, including out-of-state sources

- Continue to separate combine sewer overflows (CSOs)
- Reduce NPS bacteria inputs through improved management practices for stormwater and septic systems
- Manage coastal development in a sustainable manner
- Address global warming and prepare for impacts associated with potential sea level rise and adaptation
- Continue to increase public awareness of non-point sources of nitrogen
- Provide incentives and a predictable funding stream through the CT Clean Water Fund to upgrade sewage treatment plants to reduce nitrogen loading.
- Improve management practices to minimize nitrogen input from runoff of fertilizers and consider improved regulatory controls on their use.
- Work with municipalities in urban areas to fully implement the Small Municipal Separate Storm Sewer System (MS4) permitting program to reduce bacteria.
- Implement the Regional Greenhouse Gas Initiative (RGGI) and other measures to help curb global warming.
- Continued participation in the Long Island Sound Study and Long Island Sound Stewardship Initiative

Key Funding Information					
Total Current Funding*	\$123,083,050				
Funding Distribution					
Total Federal Funds**	8,102,100				
Total State Funds	753,800				
Capital Projects Subtotal	113,000,000				
Other Funding	1,227,150				
* Does not reflect all funding sources; see budget detail					
** Only funds managed by DEP are identified					

# Connecticut Appropriations Committee RBA<sup>1</sup> Template Part I, Quality of Life (Population) Result Long Island Sound

# **Quality of Life Result:**

A healthy and productive Long Island Sound for Connecticut residents.

# Why Is This Result Important?

It would be difficult to overstate the importance of Long Island Sound to Connecticut's environment, economy and quality of life. Over 20 million people live within 50 miles of the Sound, they benefit from the more than \$5.5 billion it contributes to the regional economy from fishing, boating, recreation, seafood, transportation, and, less quantifiable in dollars, geographical and cultural identity. Few other estuaries on this continent rival Long Island Sound's combination of natural resources, environmental significance, recreational and commercial value, and proximity to a vast and diverse population of users.

# Sound Facts & Figures

- Area of LIS: 1320 square miles
- Drainage Basin or Watershed: 16,820 square miles
- Average Water Depth: 63 feet (60-120 feet)
- Volume: 18 trillion gallons
- Coastline: 600 miles
- Salinity Ranges: 23 parts per thousand in the western end to 35 parts per thousand at the eastern end
- Source of Fresh Water: 90% of the freshwater comes from three major rivers the Thames, Housatonic, and Connecticut
- Water Temperature: 32°F in winter and 73°F in summer
- Tides: two high and two low each day with the greatest tides in the west
- Population Living within 50 miles: 20 million people
- Estimated Value to the Local Economy: \$5.5 billion per year
- Fish Populations: more than 120 species of finfish, including 21 tropical species that appear seasonally; at least 50 species spawn in the Sound

<sup>&</sup>lt;sup>1</sup> Results Based Accountability

# **Key Funding Information:**

Key Funding Information					
Total Current Funding*	\$123,083,050				
Funding Distribution					
Total Federal Funds	8,102,100				
Total State Funds	753,800				
Capital Projects Subtotal	113,000,000				
Other Funding	1,227,150				
* Does not reflect all funding sources; see budget detail					
** Only funds managed by DEP are identified					

# Indicator 1. Overall Water Quality



## **Story Behind the Baseline:**

Through a legally defined public process, the State establishes water quality classifications for all the State's waters. Classifications for Long Island Sound may range from SA (excellent) to SD (severely impaired). The water quality classification is based on designated uses that include the protection and propagation of fish, shellfish and wildlife and recreational use in and on the water. When designated uses are not met, e.g., shellfish harvesting for direct human consumption is not supported, a lower classification may be assigned with a goal of meeting all designated uses. On

the map, current LIS classifications range from SA to SC/SB (currently classified SC with a goal of supporting SB uses). For all waters, the current classification or goal is SA or SB.

On a biennial basis, DEP assesses all waters and reports to EPA on whether designated uses are being met based on defined numeric criteria. The next evaluation will be completed in 2008. While a water may be classified as SA, for example, it may still have identified impairments, which are not shown on the map. Assessments of Marine Aquatic Life Use and Recreation are among the use categories used to generally quantify condition of Long Island Sound relative to meeting designated uses. Because evaluation procedures and segmentation are often revised or adjusted, and procedural changes were made between 2004 and 2006, trend analysis is not straightforward and not necessarily representative of a trend. Marine Aquatic Life Use support, based on water quality condition such as dissolved oxygen concentration, was not attained in 39% of the 613 mi<sup>2</sup> of waters and rose to 47% in 2006, primarily because of adjustments in segmentation of the Sound. Recreational Use non-support was 4% in 2004 and 3% in 2006 for 613 mi<sup>2</sup> of waters, although only 154 mi<sup>2</sup> of waters are assessed for recreational use (swimming), i.e., beach areas. Because this evaluation is done biennially, there is no update for 2007.





**Story Behind the Baseline:** Hypoxia, the condition of low levels of dissolved oxygen, impacts up to half of the Sound's bottom waters each summer. The primary cause is

excess nitrogen, which enters the sound through a variety of sources. Primary sources include sewage treatment plants, nonpoint sources (e.g., from lawns, septic systems and farms), atmospheric deposition (e.g., from Midwestern power plan emissions of nitrogen oxides) and stormwater runoff (e.g., urban area runoff). Both the categorical and geographic boundaries among these sources may be blurred, as they integrate in rivers that deliver the nitrogen to Long Island Sound from throughout the watershed. Nitrogen is also found as a natural component of the Sound's physical environment, but human sources have greatly enriched the load of nitrogen to the Sound.

The nitrogen stimulates the growth of phytoplankton, microscopic plants that grow in the Sound. Eventually, the phytoplankton ends up as organic enrichment of the Sound's bottom waters, where it decays and consumes enough dissolved oxygen to create unhealthy low dissolved oxygen, or hypoxia. Of special concern are the 105 sewage treatment plants (STPs) in CT and NY that discharge the largest amount of nitrogen into the Sound or its tributaries, although other nonpoint, stormwater and atmospheric sources will need to be reduced to completely remedy the problem. Biological nutrient removal (BNR), which uses a biological process to remove nitrogen, is being implemented at many STPs. in both states. Since 1990, among the 79 facilities that "trade" nitrogen, 43 projects have been completed that include BNR at varying levels (retrofit, interim and full denitrification projects are implemented), affecting 37 municipalities. The trend towards decreasing nitrogen discharges from both point and nonpoint sources is evident.





Story Behind the Baseline: There are 240 monitored bathing beaches along Long Island Sound, 131 in Connecticut and 109 in New York, that provide valued recreational opportunities. Bathing beaches are closed when either 1) the results of water quality monitoring exceed an established safe level; or 2) an administrative closure shuts down a beach after significant rainfall events

because of combined sewer overflows and/or stormwater runoff. Yearly variations in closures are a product of rainfall patterns and incidents such as sewer-line ruptures. In 2006 CT experienced 222 closure days, equaling the high for the period of record observed in 2003. This represents less than 2 % of the total available user days in CT (14,400 user days are available for CT's 131 public beaches). Closure data for 2007 should be available in the next month.





**Story Behind the Baseline:** Each year CT DEP conducts spring and fall trawl surveys throughout Long Island Sound. These surveys count the number of species and number of fish collected in by a 46-foot otter trawl. The finfish biomass index is the average overall weight of fish caught in a trawl. CT DEP's trawl survey has collected data over the last ten years showing an overall biomass increase in recent years largely due to numbers of scup. Several reasons factor into the mix that certainly includes the role of managed species increasing in abundance in response to fisheries management measures. These include black seabass, scup, summer flounder, striped bass, and weakfish. Reasons behind the increase in some of the other species become more speculative, but most are warm temperatures that may be expanding their range northward. They include hickory shad, menhaden, moonfish, northern searobin, smallmouth flounder, spotted hake, and striped searobin. The 50 kg/tow observed in 2006 is slightly below the long-term average, but well above the 30 kg/tow observed in 2005. In 2007, 60 kg/tow were collected, the highest level since 2002, indicating a fairly steady level for this index over the last many years in the Sound for this indicator.

#### **Indicator 5: Habitat Restoration**



Story Behind the Baseline: Eelgrass is submerged aquatic vegetation that provides nursery habitat for shellfish and finfish and is an indicator of good water quality. The indicator has been revised this year because the earlier, 1993/94 mapping, was done via boat and divers sampling at points (but not systematically mapping the full extent of all eelgrass beds). So, direct comparisons to the 2002 and 2006 data are not possible. Comparing the three broad geographic areas surveyed in 2002 and 2006, i.e., CT portions of LIS, NY portions of LIS (North Shore of Long Island), and Fisher's Island Sound (FIS), there appears to be a slight trend upward in all three areas. About one-third of the increase is related to an increase in eelgrass area in Niantic Bay. Favorable weather conditions over the past few years may have contributed to the increase, but it is not yet clear that this trend in the Niantic beds will continue. While beds were not mapped in the 1980's, it is readily apparent that significant declines occurred in embayments between the 1980's and today's condition. Examples of embayments with significant long-term declines include Clinton Harbor, Niantic River, Poquonnock River, Mystic Harbor, Stonington Harbor and Little Narragansett Bay. For Fisher's Island Sound embayments with discharges from sewage treatment plants, i.e., Mystic Harbor, Stonington Harbor and Little Narragansett Bay, eelgrass beds are virtually absent.

# What would it take to succeed?

# What are your strategies to improve performance in the next two years and why?

Protecting, restoring, and enhancing the environmental quality of Long Island Sound involves many partners, including the Connecticut Department of Environmental Protection, the New York State Department of Environmental Conservation, US EPA including the Long Island Sound Study and its partners, US Fish and Wildlife, coastal municipalities, other states in the Connecticut River drainage basin (MA, NH, VT), citizens of the watershed and environmental advocates.

Some of the efforts needed to continue improvements to LIS include:

- Continue to reduce nitrogen loading to the Sound from both point and nonpoint source (NPS) discharges
- Revise the CT-NY Long Island Sound Total Maximum Daily Load Analysis to update nitrogen reduction targets, including out-of-state sources
- Continue to separate combine sewer overflows (CSOs)
- Reduce NPS bacteria inputs through improved management practices for stormwater and septic systems
- Manage coastal development in a sustainable manner
- Address global warming and prepare for impacts associated with potential sea level rise and adaptation
- Continue to increase public awareness of non-point sources of nitrogen

## What is the role of state government?

- Provide incentives and a predictable funding stream through the CT Clean Water Fund to upgrade sewage treatment plants to reduce nitrogen loading.
- Improve management practices to minimize nitrogen input from runoff of fertilizers and consider improved regulatory controls on their use.
- Work with municipalities in urban areas to fully implement the Small Municipal Separate Storm Sewer System (MS4) permitting program to reduce bacteria and other pollutants.
- Implement the Regional Greenhouse Gas Initiative (RGGI) and other measures to help curb global warming.
- Continued participation in the Long Island Sound Study and Long Island Sound Stewardship Initiative

# Appendix A, Data Development Agenda: Priorities for new or better indicator data

- Enhance monitoring for nitrogen from all sources, including out-of-state riverine sources, nonpoint source and stormwater runoff, and atmospheric deposition
- Regular mapping of eelgrass beds

Part I, Quality of Life (Population) Result

# Appendix B, Funding Details

Summary Table - Based on 2		al Exn	enditur	26				
Key Funding Information - P	onulation	- Hoal	Ithy I o	ng Islan	d Soun	d		
		neu		ing islan				
Total Current Funding*	-						unknown	
							UTKHOWH	
							0.400.400	<u> </u>
- Total Federal Funds**							8,102,100	<u> </u>
- Total State Funds**							753,800	
<ul> <li>Capital Projects Subtotal**</li> </ul>							113,000,000	
- Other Funds (Not Federal	or State) f	for DEI	P = Spe	cial Rev	enue F	unds**	1,227,150	
*Notes: Total funding from all s	ources is	curren	itly not a	available	to the o	department		
**Notes: Funds represent only	those fund	ds mar	naged b	v DEP				
				J				
Projected Changes in Federa	I and Nor	n-Gov	ernmer	tal Fun	ds for N	lext Fisca	Year	
- Federal Clean Water Grante	have deer	reased				d wae \$120	EV08 award	is \$8M
		caseu	each y	cai, Fiu	awal	u was gish	vi, i i uo awalu	
Examples funding from to day		nont -		that have			ound which me	
Examples - runding from redera	a governn	nent a	yencies	mat ber		iy island S	ounu, which ma	
- rederal runds supplied to othe	er states (	examp	DIE - NE	w York)				<u> </u>
- tederal funds to municipalitie	S				ļ			L
- federal funds to private indus	try							
- federal funds spent directly b	y federal a	agenci	es (EPA	A, Comm	nerce, Ir	nterior) rela	ted to Long Isla	and Sound
Other sources of funding that n	nay benef	it Long	Island	Sound ir	nclude -			
- direct municipal funding								
- direct industrial funding to red	duce discł	narges	that im	pact the	Sound			
- various private and academic	research	noroiea	cts					
FY'06 Actuals								
Key Funding Information - Popula	ation - Hea	Ithy Lo	ng Islan	d Sound				
Total Current Funding*						unkno	wn	_
Funding Distribution						9.041.2	200	
- Total Federal Funds						8,041,2	200	
- Capital Projects Subtotal**						1,005,0		_
- Other Funds (Not Enderal or St	ate) for DE				de**	90,550,0		_
		r – Spe			us	1,007,0	100	
Projected Changes in Federal and	d Non-Gov	ernmer	ntal Fund	ds for Ne	xt Fisca	l Year		
- Federal Clean Water Funds to su	pport waste	ewater c	onstructi	on are be	ina redu	ced		
significantly; estimated EPA CWF	reduction f	or FY'0	7 = 25%	reduction	: CT red	uction est @	\$4.0M	_
					,			_
*Notes: Total funding from all source	es is curren	tly not a	available	to the dep	partment			_
Examples - funding from federal gov	vernment a	gencies	that ber	nefit Long	Island S	ound, which	may include -	
- federal funds supplied to other sta	ates (examp	ble - Nev	w York)	Ī			ĺ	_
- federal funds to municipalities	·							
- federal funds to private industry								
- federal funds spent directly by fed	eral agenci	es (EPA	A, Comm	erce, Inte	rior) rela	ted to Long I	sland Sound	
Other sources of funding that may b	enefit Long	lsland	Sound ir	nclude -				
- direct municipal funding								
- direct industrial funding to reduce	discharges	that im	pact the	Sound				_
- various private and academic rese	earch proje	cts						
		<u> </u>						_
**Notes: Funds represent only those	e tunds mar	naded b	V DEP	1				1

Part I, Quality of Life (Population) Result

Details - Based on 2007 Actual Expenditures								
Key Funding Information - Population - Healthy Long Island Sound								
Total Federal Funds								
- Coastal Management (Commerce/NOAA)			\$	1,947,200				
- Coastal Monitoring (EPA)				119,900				
- LIS Study (EPA), includes LIS	Restoration gra	ant		2,396,200				
- Lobster Assessment/Monitor/	Study (Commer	ce/Fisheries)		176,500				
- LIS Habitat Restoration (EPA	)			0				
- Water 106 Program (EPA @	50%)			1,113,200				
- Non-Point Source Implement	ation (EPA)			1,139,100				
- Federal Clean Water Fund (E	PA), recent ann	ual grant level		in bond funds				
- Marine Fisheries (Interior)				498,000				
- Boat Pumpout Stations/Wast	e Facilities (Inte	rior)		712,000				
Total Federal Funds			\$	8,102,100				
Total State Funds								
- General Fund Personal Servi	ces (GF staff co	ding to LIS)		679,300				
- General Fund Other Expense	es (coded to LIS)	)		74,500				
Total General Funds			\$	753,800				
Special Revenue Funds								
- EQ Fee Funds (to LIS)				486,800				
- EC Fee Funds (to LIS)				409,450				
- LIS Plate Account				330,900				
Total Special Revenue Funds			\$	1,227,150				
· · ·								
Bond Funds*								
- Clean Water Bonds (grants, I	oans, prog adm	in)*		100,000,000				
- Federal Clean Water Fund Grant 2007				13,000,000				
Total Bond Funds			\$ 1	13,000,000				
- Total Non-Governmental Funds				unkown				
Grand Total of Identified Funding			\$ 1	23,083,050				
	Ŭ							
*Notes: Clean Water Bonds represents the August 2006 lump-sum allocation of \$20M General Obligation								
bonds and \$80M of Revenue Bonds. This amount includes grants, loans, program admin, nitrogen credits								
and LIS related grants.		<u>5</u>						
All funding sources represent o	nly those funds	managed by DE	Ρ.					

# Part I, Quality of Life (Population) Result

Details - FY'06 Actuals						
Key Funding Information - Po	pulation - Heal	thy Long Island	d So	und		
Total Federal Funds						
- Coastal Management (Comm	erce/NOAA)		\$	2,225,300		
- Coastal Monitoring (EPA)				125,000		
- Beach Monitoring (EPA)				17,000		
- LIS Study (EPA), includes LIS	ant		1,620,000			
- Lobster Assessment/Monitor/	ce/Fisheries)		136,000			
- LIS Habitat Restoration (EPA			7,000			
- Water 106 Program (EPA @	50%)			1,584,300		
- Non-Point Source Implement	ation (EPA)			1,083,200		
- Federal Clean Water Fund (E	PA), recent ann	ual grant level		see bond funds		
- Marine Fisheries (Interior)				389,000		
- Boat Pumpout Stations/Wast	e Facilities (Inter	rior)		854,400		
Total Federal Funds			\$	8,041,200		
Total State Funds						
- General Fund Personal Servi	ces (GF staff co	ding to LIS)		1,035,000		
- General Fund Other Expense	es (coded to LIS)			50,000		
Total General Funds			\$	1,085,000		
Special Revenue Funds						
- EQ Fee Funds (to LIS)				220,000		
- EC Fee Funds (to LIS)				292,000		
- LIS Plate Account				495,000		
Total Special Revenue Funds			\$	1,007,000		
Bond Funds*						
- Clean Water Bonds (grants, I	oans, prog admi	in)*		87,000,000		
- Clean Water Bonds (LIS gran	ts/nitro credits)			3,530,000		
Total Bond Funds**			\$	90,530,000		
- Total Non-Governmental Fun			unkown			
Grand Total of Identified Fundir	ng		\$ 1	00,663,200		
*Notes: Clean Water Bonds rep	presents the Jan	uary 2006 lump-	sum	bond allocat	ion.	
Federal CWF annual grants have	ve recently avera	aged between \$	13M	- \$16M, but t	he Presidents F	Y'07
Federal Budget calls for a redu	ction of approxin	nately 25% or at	out	a \$4.0M redu	ction to \$9.0M.	
Total annual CWF bond fund ex	xpenditures betw	veen 1989 and 2	2005	ranged betw	een \$49.9M and	I \$112.2M.
All funding sources represent o	nly those funds	managed by DE	Ρ.			

Part I, Quality of Life (Population) Result

# Appendix C, Information and Research Agenda

- Research on factors affecting health and distribution of eelgrass beds
- Develop baseline and trend analysis for capturing the effects of temperature increase and sea level rise
- Research on new methods for nitrogen source reductions affecting the Sound.